

Message Text

SECRET

PAGE 01 GENEVA 05582 081720Z
ACTION SS-25

INFO OCT-01 ISO-00 SSO-00 NSCE-00 INRE-00 DODE-00
CIAE-00 ACDE-00 /026 W
-----107345 081748Z /46
P R 081620Z JUL 77
FM USMISSION GENEVA
TO SECSTATE WASHDC PRIORITY 8955
INFO AMEMBASSY MOSCOW
USMISSION NATO

S E C R E T GENEVA 5582

EXDIS USSALTWO

EO 11652: XGDS-1
TAGS: PARM
SUBJECT: AMBASSADOR EARLE'S STATEMENT OF JULY 8, 1977 (SALT TWO
-1271)

THE FOLLOWING STATEMENT DELIVERED BY AMBASSADOR EARLE
AT THE SALT TWO MEETING OF JULY 8, 1977.

MR. MINISTER

I. OVER A PERIOD OF TIME, BOTH SIDES HAVE WORKED
TOWARD ACHIEVING A MUTUALLY ACCEPTABLE FORMULATION
OF ARTICLE VI. PROPOSALS REGARDING CERTAIN PARAGRAPHS
OF THIS ARTICLE HAVE RECENTLY BEEN DISCUSSED IN THE
DRAFTING GROUP.

II. BOTH DELEGATIONS APPEAR TO AGREE IN SUBSTANCE THAT
THE POINT IN TIME WHEN ICBM OR SLBM ALUNCHERS UNDERGOING
CONVERSION FROM NON-MIRV TO MIRV LAUNCHERS BEGIN TO COUNT
IN THE MIRV AGGREGATE MUST BE IDENTIFIABLE AND VERIFIABLE
BY NATIONAL TECHNICAL MEANS. IN THIS CONTEXT, BOTH HAVE
AGREED THAT THE LANGUAGE OF PARAGRAPH 3 OF ARTICLE VI
SECRET

SECRET

PAGE 02 GENEVA 05582 081720Z

SHOULD PROVIDE GUIDANCE TO THE STANDING CONSULTATIVE
COMMISSION. THIS IS REFLECTED IN THE PROPOSALS FOR BOTH
SUBPARAGRAPHS 3(A) AND 3(C).

THE UNITED STATES FORMULATION FOR SUBPARAGRAPH 3(B)
TREATS MOBILE ICBM LAUNCHERS DIFFERENTLY THAN SUBPARAGRAPH 3(A)
TREATS FIXED ICBM LAUNCHERS. MOBILE ICBM LAUNCHERS, BY THEIR

VERY NATURE, WOULD BE EXPECTED TO BE CONVERTED AT A SHOP, PLANT, OR OTHER FACILITY AS OPPOSED TO FIXED ICBM LAUNCHERS WHICH WOULD HAVE TO BE CONVERTED IN PLACE. THEREFORE, WE HAVE PROPOSED A SEPARATE SUBPARAGRAPH TO PROVIDE FOR CONVERSION OF MODILE ICBM LAUNCHERS.

THE DELEGATIONS APPEAR TO BE IN AGREEMENT ON THE SUBSTANCE OF PARAGRAPH 5 OF THIS ARTICLE. THE PURPOSE OF THIS PARAGRAPH IS TO INSURE THAT THERE WILL BE AGREED PROCEDURES AS TO WHEN ARMS SUBJECT TO LIMITATIONS OF THE AGREEMENT SHALL CEASE TO BE SO SUBJECT. THIS SITUATION COULD ARISE THROUGH A VARIETY OF CIRCUMSTANCES. IT COULD ARISE IF A SIDE UNDERTOOK TO DISMANTLE OR TO INTENTIONALLY DESTROY ARMS. IT COULD ALSO ARISE AS A RESULT OF INVOLUNTARY DESTRUCTION SUCH AS THE CRASH OF A HEAVY BOMBER OR THE LOSS OF A SUBMARINE EQUIPPED WITH SLBM LAUNCHERS. OR IS COULD ARISE THROUGH THE CONVERSION OF ICBM OR SLBM LAUNCHERS FOR MIRVED MISSILES INTO LAUNCHERS FOR MISSILES NOT EQUIPPED WITH MIRVS. ALL THESE CASES ARE COVERED BY THE COMPREHENSIVENESS OF THIS PROVISION. SOME PROCEDURES, SUCH AS THOSE TO DISMANTLE OR DESTROY ICBM AND SLBM LAUNCHERS, ALREADY EXIST IN CONNECTION WITH THE INTERIM AGREEMENT, AND PRESUMABLY THEY WOULD FORM A BASIS FOR SIMILAR PROCEDURES UNDER THE NEW AGREEMENT. OTHER PROCEDURES, SUCH AS THOSE FOR THE DISMANTLING OR
SECRET

SECRET

PAGE 03 GENEVA 05582 081720Z

DESTRUCTION OF HEAVY BOMBERS AND THOSE FOR THE CONVERSION OF LAUNCHERS OF MIRVED ICBMS OR SLBMS TO LAUNCHERS ON NON-MIRVED MISSILES, WOULD BE DEVELOPED IN THE STANDING CONSULTATIVE COMMISSION. THE PHRASE, "...OR OTHERWISE CEASE TO BE SUBJECT TO THESE LIMITATIONS UNDER PROCEDURES TO BE AGREED UPON" PROVIDES FOR THE DEVELOPMENT OF WHATEVER PROCEDURES ARE REQUIRED. GIVEN THE COMPREHENSIVE NATURE OF THIS PROVISION, MORE SPECIFICITY FOR ANY PARTICULAR PROCEDURE IS NOT NECESSARY.

THE DELEGATIONS APPEAR ALSO TO BE IN AGREEMENT ON THE SUBSTANCE OF THE LAST PARAGRAPH OF ARTICLE VI, WHICH WOULD MAKE SPECIFIC THAT, IN ACCORDANCE WITH ARTICLE XVII, THE PARTIES WILL AGREE IN THE STANDING CONSULTATIVE COMMISSION UPON PROCEDURES NECESSARY TO IMPLEMENT THE PROVISIONS OF THIS ARTICLE. IN VIEW OF THE PROGRESS THAT HAS BEEN MADE, IT IS MY HOPE THT WE CAN ACHIEVE PROMPT AGREEMENT ON MUTUALLY ACCEPTABLE FORMULATIONS FOR THE RELEVANT PARAGRAPHS OF ARTICLE VI.
EARLE

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Message Attributes

Automatic Decaptioning: Z
Capture Date: 01-Jan-1994 12:00:00 am
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: TEXT, AMBASSADORS, SALT (ARMS CONTROL), MEETINGS, SPEECHES
Control Number: n/a
Copy: SINGLE
Sent Date: 08-Jul-1977 12:00:00 am
Decaption Date: 22 May 2009
Decaption Note: 25 YEAR REVIEW
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 22 May 2009
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1977GENEVA05582
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: X1
Errors: N/A
Expiration:
Film Number: D770243-0500
Format: TEL
From: GENEVA
Handling Restrictions:
Image Path:
ISecure: 1
Legacy Key: link1977/newtext/t19770779/aaaacqhr.tel
Line Count: 116
Litigation Code IDs:
Litigation Codes:
Litigation History:
Locator: TEXT ON-LINE, ON MICROFILM
Message ID: 63e1146f-c288-dd11-92da-001cc4696bcc
Office: ACTION SS
Original Classification: SECRET
Original Handling Restrictions: EXDIS
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 3
Previous Channel Indicators: n/a
Previous Classification: SECRET
Previous Handling Restrictions: EXDIS
Reference: n/a
Retention: 0
Review Action: RELEASED, APPROVED
Review Content Flags:
Review Date: 14-Mar-2005 12:00:00 am
Review Event:
Review Exemptions: n/a
Review Media Identifier:
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
SAS ID: 1925165
Secure: OPEN
Status: NATIVE
Subject: AMBASSADOR EARLE'S STATEMENT OF JULY 8, 1977 (SALT TWO -1271) THE FOLLOWING STATEMENT DELIVERED BY AMBASSADOR EA
TAGS: PARM, (EARLE, PIERCE)
To: STATE
Type: TE
vdkgvkey: odb://SAS/SAS.dbo.SAS_Docs/63e1146f-c288-dd11-92da-001cc4696bcc
Review Markings:
Margaret P. Grafeld
Declassified/Released
US Department of State
EO Systematic Review
22 May 2009
Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 22 May 2009